The Council’s Statutory Pay Policy 2019/20

1. Enfield Council is a large and diverse organisation providing a range of statutory and other services to a local community with a population of c300,000. It is responsible for managing a combined annual capital and revenue spend of c£1.1 bn. To ensure such a large and complex organisation is effectively led and efficiently managed, the Council needs to be able to attract and retain a range of high calibre and skilled managers and leaders. In a competitive job market, the value and composition of the remuneration package offered to senior managers i.e. Director and above is a key factor enabling the Council to attract, recruit, motivate and retain staff with the skills sets required to deliver the Council’s vision objectives and aspirations, which in turn, have a significant impact on the lives of local residents.

2. This statement has been drawn up primarily to meet the requirements of Section 38(1) of the Localism Act 2011. The full details of the remuneration of both senior managers and other groups of staff employed by the Council will be published on the Council’s website as required by the Code of Recommended Practice for Local Authorities on Data Transparency. The details of the remuneration received by individual senior managers in each financial year will be published in the annual statement of accounts.


3.1. The implementation of the Council’s pay and remuneration strategy for senior managers is overseen by the Remuneration Sub-Committee of the Council’s Audit Committee.

3.2. The key features of the Council’s remuneration package for senior managers includes a competitive salary structure that is aligned with benefits packages offered by other benchmark public sector organisations providing a similar range of services i.e. primarily other London boroughs.

3.3. The previous pay structure where progression through the appropriate pay range is directly related to a senior manager’s performance against the range of objectives was replaced by progression through experience from 1 July 2018. The Council believes that adopting this approach promotes greater transparency, is less bureaucratic and is consistent with the pay progression for other Council staff. This model of pay progression through experience will apply to all posts at middle management and above. This approach reflects the London Councils picture that is moving away from PRP schemes.
3.4. As part of its commitment to ensuring equal value in pay matters, the Council determines the relative grades of the vast majority of jobs in the organisation through the application of recognised analytical job evaluation schemes. For the majority of staff, the job evaluation scheme used is that developed by the Greater London Provincial Council published in 2000. For middle and senior management jobs, the Hay Job Evaluation Scheme developed by Hay Management Consultants (now Korn Ferry) is used.

3.5. The Council determined the pay ranges for Heads of Service, Directors, Executive Directors and the Chief Executive in 2006, with advice from Hay Management Consultants (Korn Ferry), using benchmarking data drawn from the Chief Officers Pay and Benefits Survey independently compiled by London Councils.

3.5.1. In 2018 the Council’s middle and senior managers’ pay ranges were consolidated into six points. Under the new six-point scale it will take up to six years’ to progress to the top of the pay range but all payments are guaranteed once progression is granted. In all, the Council has eight such middle and senior manager salary ranges covering 517 posts with salary ranges starting at or above £37,905 p.a.

3.6. The pay ranges for middle and senior managers are increased in line with National Pay Agreements determined by the Joint National Council (JNC) for Chief Officers. The latest increase in JNC pay rates was effective from April 2018 consisting of a two year pay deal. 2% awarded from April 2018 followed by a further 2% from April 2019;

3.6.1. the salary range for the Chief Executive is £170,973 - £203,160;

3.6.2. the salary range for the Executive Directors of People, Place, Resources is £123,486 - £159,801;

3.6.3. the actual levels of pay received by the Chief Executive and each Executive Director are published annually in the Council’s statement of accounts;

3.6.4. the salary range for all Directors is £99,825 - £121,893;
3.6.5. The contracts of employment of all senior managers only allow them to undertake additional duties and responsibilities with the recorded agreement of the Leader of the Council, in the case of the Chief Executive and the Chief Executive in the case of an Executive Director and Director. Where these additional duties attract the payment of a fee, the Remuneration Sub-Committee will determine the proportion of that fee that is received by the individual senior manager and that received by the Council. In the specific case of fees for local and other election duties, the Council allows any fees received to be retained by the Chief Officers’ fulfilling these roles.

3.7. The Council has the discretion to exceptionally make additional one-off payments to staff at any level, including senior staff, in recognition of work undertaken in addition to that of their substantive role. Any such additional payments will be authorised by the Chief Executive, in the case of a payment being made to an Executive Director, Director and the Leader of the Council, in the case of discretionary payment being made to the Chief Executive. An objective justification for each such payment will be recorded on the employee’s file. Any such additional payments made will be reflected in the relevant statements of earnings published in the annual statement of accounts. The Council has no provision to make a bonus payment to any member of staff.

3.8. The pay rates of other staff in the Council are based on a pay spine negotiated by the National Joint Council (NJC) for Local Government Services and supplemented to reflect regional differences arising from agreements made by the Greater London Provincial Council (GLPC). The last increase in the NJC pay spine is effective from April 2019 as part of a two year pay deal. For both years it is a bottom loaded increase of 2% with a higher percentage increase for lower grades. This pay deal brings the lowest pay point above the London Living Wage and ensures a pay differential between lower pay grades. All pay progression through the grade range is consolidated. As part of the two-year pay deal the Council adopted the new GLPC pay spine consistent with other London local authorities from April 2019. Typically, the pay range for each grade comprises of between two and five incremental pay points with staff progressing to the next pay point after specified periods of time in the post.

3.8.1. The Council will consider paying an appropriate market supplement, in addition to the job evaluated grade range where it can be objectively demonstrated that the Council is experiencing difficulties in recruiting and retaining suitably skilled and qualified staff to provide safe, efficient and effective high quality services and that the level of pay offered is the primary reason for this.
3.9. **Pay on appointment**

3.9.1. Under the terms of the Council’s Constitution, all permanent appointments to posts graded Director, Executive Director and Chief Executive are made by the Appointments’ Panel. Staff will normally be appointed at the minimum point of the grade unless there is an objectively justifiable reason for appointing to a higher salary and this is a) recorded and b) approved by the chair of the Appointments’ Panel that made the appointment and c) reported to the next Council in the case of the appointment of an Executive Director. (Note the Council’s Constitution already requires the appointment of the Chief Executive to be ratified by the full Council). The composition of the Appointments’ Panel for appointments to posts at Director, Executive Director and Chief Executive is set out in the Council’s Constitution.

3.9.2. The 2012 and 2013 government guidance on pay policy statements recommends that full Council should have the opportunity to vote before large salary packages are offered in respect of a new appointment, and propose £100,000 as an appropriate threshold. Supplementary guidance does not have the force of law but the council is required to have regard to it.

3.9.3. In Enfield, all appointments at Director level and above are made by an Appointments Sub-Committee comprising elected members of both political parties; and the adopted pay policy already requires a report to be made to Council where it is proposed to offer the appointment at a salary other than the minimum of the appropriate salary range.

The Council’s Constitution already requires the appointment of a new Chief Executive to be ratified by full Council, and such an approval could be explicit as to the salary to be offered; so this leaves only Director and Executive Director level posts where the salary offered on appointment could exceed the £100,000 threshold. The salary range for Directors and Executive Directors is fixed (see paragraph 3.6 above) and is binding on the council by virtue of the pay policy statement. If there is a decision to pay an Executive Director at a higher point, it must be reported to the next full Council meeting. If the matter is reported to full Council, it would be open to a member to move a motion on the matter which could be the subject of a vote. The Council therefore, believes that the requirements of openness and accountability and the principles of transparency are met by existing procedures. Set against this, the potential delays in waiting for a full Council meeting before being able to offer a job, or having to
renegotiate the salary, risk losing good candidates and increasing recruitment costs.

3.9.4. On this basis, the council is satisfied that its existing mechanism for senior appointments allows for an appropriate level of accountability, openness and oversight by members.

3.9.5. Appointments to posts at all other levels in the Council will be made at the minimum point of the relevant grade unless agreed by the Director of HR & OD or as specified in the approved scheme of delegation. Where appointments are made to salary levels above the minimum of the scale, the objectively justifiable reasons for this will be recorded on the relevant personnel file. The Council does not make any additional payments to prospective senior managers to encourage them to join the Council's workforce. Relocation expenses can be paid in approved cases where these are agreed by the Chair of Appointments' Panel that made the appointment.

3.9.6. From time to time, to meet unforeseen temporary business needs, it may be necessary for the Council to engage specialists' contractors/agency workers to cover elements of the roles of senior manager posts. In such cases, the engagement of such workers and the rates of payment and conditions of engagement will be approved by the Cabinet Member for Finance & Procurement which will not necessarily be in line with the Council’s general terms and conditions for staff engaged under a permanent contract of employment.

3.9.7. The Council would not normally consider appointing a person to a permanent senior management post other than under a normal employment contract.

3.10. **Low pay**

In March 2011, the Cabinet determined that irrespective of the grade of a job as determined by the application of an analytical job evaluation process, the minimum level of pay received by any employee would be the level of the London Living Wage as set/amended from time to time by the Greater London Authority. The Council will determine the lowest paid by reference to the contractual hourly rate of pay of the employee. For these purposes Apprentices are considered to be engaged under training rather than employment contracts. The London Living Wage is currently £10.75 per hour (from 11 November 2019) i.e. £20,178.18 per annum for a full-time worker (i.e. working 36 hours per week). Where appropriate, basic levels of pay that are on or below the GLPC
pay spine from the April following any increase to the London Living Wage are enhanced by the payment of a pay appropriate supplement to ensure that every member of staff receives a level of pay that is equivalent to the level of the London Living Wage. With effect from 1 April 2019 the bottom point of the GLPC pay spine is currently above the previous London Living Wage hourly rate of £10.55 (agreed November 2018) and the bottom point of the new GLPC pay spine from 1 April 2020 is expected to be above the current London Living Wage. Any subsequent increase in the London Living Wage will be implemented within six months of the increase in the level of London Living Wage being announced. Where the London Living Wage rises above the minimum pay point the Council staff will not adjust the basic wage levels of staff that are above the London Living Wage for the purpose of maintaining grade/pay differentials. An explanation of the Council’s reasons for adopting the London Living Wage as the low pay benchmark are set out in report 207 considered by the Cabinet on 9 March 2011.

3.11. **Working hours**

3.11.1. Middle and senior managers in the Council do not have a specified working week and are required to work the hours necessary for the effective performance of their duties. It is not unusual for senior managers in the organisation i.e. Directors, Executive Directors and Chief Executive to regularly work up to 60 hours per week without any compensatory time off or additional payments being made.

3.11.2. Staff other than middle and senior managers work a basic 36 hour week and are entitled to time off in lieu or additional payments in respect of any hours worked in excess of an average of 36 hours per week calculated over specified periods. Enhanced payments are made to staffs who are contractually required to work at night, at weekends and on bank holidays.

3.12. **Other non-pay benefits**

3.12.1. **Holiday entitlement**

In addition to paid time off in respect of public/bank holidays, the paid annual leave entitlement for all staff is set out in the following table:-

<table>
<thead>
<tr>
<th>Directors and Assistant Directors</th>
<th>Completed Years of Continuous Service as at 31 March</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 4 years</td>
<td>5 + years</td>
</tr>
</tbody>
</table>
### Completed Years of Continuous Service as at 31 March

<table>
<thead>
<tr>
<th>Grade and pay spine</th>
<th>Completed Years of Continuous Service as at 31 March</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 4 years</td>
<td>5 + years</td>
</tr>
<tr>
<td>Up to and including Scale 4 (scp 1-21)</td>
<td>24 days 29 days</td>
</tr>
<tr>
<td>Scales 5-6 (scp 22-28)</td>
<td>25 days 30 days</td>
</tr>
<tr>
<td>SO1 to PO2 (from scp 29)</td>
<td>26 days 31 days</td>
</tr>
<tr>
<td>MM1 to HOS3</td>
<td>29 days 31 days</td>
</tr>
</tbody>
</table>

### Sick pay

While unable to work because of illness, staff at all levels receive:

<table>
<thead>
<tr>
<th>Period of Service</th>
<th>Benefit Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>During 1st year of service</td>
<td>1 month’s full pay and (after completing 4 months’ service) 2 months’ half pay</td>
</tr>
<tr>
<td>During 2nd year of service</td>
<td>2 months’ full pay and 2 months’ half pay</td>
</tr>
<tr>
<td>During 3rd year of service</td>
<td>4 months’ full pay and 4 months’ half pay</td>
</tr>
<tr>
<td>During 4th and 5th year of service</td>
<td>5 months’ full pay and 5 months’ half pay</td>
</tr>
<tr>
<td>After 5 years’ service</td>
<td>6 months’ full pay and</td>
</tr>
</tbody>
</table>

_Update February 2020_
This provision mirrors the national terms and conditions for local authorities’ staff.

3.13. **Other general terms and conditions of service**

Other general terms and conditions of service for senior staff are as determined by the Joint National Council for Chief Officers and for other staff by the National Joint Council for Local Government Services.

3.14. **Termination payments**

3.14.1. In 2010, the Cabinet adopted a revised policy in respect of the level of discretionary payments made to staff who were made redundant. Under the terms of this policy, which applies to staff at all levels including senior managers, on being made redundant, staff who are immediately able to access their occupational pension payments will receive a redundancy payment which is calculated using the statutory table for the calculation of redundancy payments with the payment being based on an actual week’s pay i.e. salary ÷ 52.14 weeks, rather than a statutory week’s pay. In all cases of redundancy of staff at all levels the Council automatically waives any actuarial reduction in pension payments that would otherwise arise. Staff who are not able to access an occupational pension for any reason receive a supplementary additional discretionary payment calculated on half a week’s actual pay for every year of local government service. The Council’s redundancy payments scheme is located at [http://enfieldeye/downloads/file/8665/redundancy_compensation_provisions](http://enfieldeye/downloads/file/8665/redundancy_compensation_provisions).

3.14.2. The Council’s flexible retirement policy, adopted in 2011, enables eligible staff to receive their occupational pension and continue working, for a maximum period of up to two years, provided they either reduce their contractual hours by at least 50% or reduce the grade of their job by two grades. Two staff were retired flexibly in the period 1 January to 31 December 2019.

3.14.3. On 21 March 2012, the Council adopted a severance policy under which staff at all levels in the Council could be allowed to leave the Council’s employment with a discretionary severance payment. Details of this scheme are set out in the relevant Cabinet report.
3.14.4. The Council has the discretion to agree the early retirement of a member of staff aged 55 to 60, where this is in the best interests of the efficiency of the service. In such cases, the Council considers each case on its merit and in the light of this determines a) whether to agree the request and b) where applicable, whether to waive any actuarial reduction that may arise. No employees retired early in the interests of the efficiency of the service in the period 1 January to 31 December 2019.

3.14.5. While under the specific circumstances set out in this statement, the Council may waive the actuarial reduction that would otherwise arise as a consequence of the early payment of an employee’s occupational pension; the Council does not enhance the pension provision of any staff.

3.14.6. The Council would not normally consider re-engaging in any capacity any senior member of staff who had left the Council with a discretionary compensatory payment or via a settlement agreement within two years of his/her recorded last day of service. Any proposal to do so would be subject to the agreement of an appropriately constituted Appointments’ Panel.

3.14.7. The Council has no provision to make any other termination payments to staff at any level in the organisation other than in settlement of a potential or actual legal claim against the Council. Any such payment to a senior member of staff would be agreed by the Chief Executive or appropriate Executive Director, in consultation with the Leader of the Council, under the terms of an appropriate Compromise Agreement following receipt of written legal advice.

3.14.8. As a matter of principle, the Council expects all staff to work any contractual periods of notice unless it is considered this would not be in the best interests of the Council.

3.14.9. Where the Council proposes to exercise its discretion to make a severance payment of £100,000 or more, under paragraphs 3.14.2 (flexible retirement), 3.14.3 (severance) or 3.14.4 (early retirement in the interests of efficiency), the proposal shall be referred to full Council for decision.

3.14.10. Where the Council proposes to make an officer redundant which will involve costs of £100,000 or more and which is in excess of the
provisions detailed in paragraph 3.14.1, the proposal should be referred to full Council for decision.

3.14.11. Where the Council has incurred costs in relation to the redundancy of an officer in excess of £100,000 but which consists exclusively of payments made in accordance with the Council’s redundancy scheme detailed in paragraph 3.14.1, the payment will be reported to the Remuneration Sub Committee for information.

3.14.12. The Council notes and will be bound by the statutory regulations with regard to the cap on exit payments and re-engagement of senior officers after receiving an exit payment.

3.15. Retirement on medical grounds

Decisions to retire staff on grounds of permanent ill health are medical decisions over which the Council has little influence or discretion. In such cases, the Council will meet any additional costs that arise as specified in Regulation 20 of the Local Government Pension Scheme Regulations. Six staff have been retired on grounds of permanent ill health in the period 1 January to 31 December 2019.

3.16. Other payment/reimbursement of expenses/accommodation costs

3.16.1. Middle and senior managers engaged on grades MM2 and above are not reimbursed for any additional expenses incurred in the course of carrying out their duties within the borough boundaries. Reimbursement of actual costs incurred is made in respect of additional costs incurred in travelling outside the borough on production of an appropriate receipt. Where Council business necessitates an overnight stay and it has not been possible for the Council to directly pay for accommodation and/or meals in advance, all staff including senior managers are reimbursed all reasonable costs as set out in the Council’s policy on subsistence allowances and overnight stays as approved by the appropriate Executive Director for Directors, Director for HOS, and , the Chief Executive for Executive Directors and the Leader of the Council for the Chief Executive.

3.16.2. All other staff are reimbursed for additional expenses incurred in the course of undertaking their duties irrespective as to whether this work is undertaken within or outside the borough boundaries. Reimbursements of expenses for other staff are authorised in accordance with the Council’s Scheme of Delegation.
3.17. **Occupational pension provisions**

3.17.1. All staff are eligible to join the Local Government Pension Scheme. Approximately 86% of the workforce are currently members of the Pension Scheme. The level of contributions made by staff is determined by Regulations. In addition, the Council makes a contribution to the Local Government Pension Scheme in respect of each member of staff who is a member of the scheme.

3.17.2. The level of pension contribution made by the Council is based on actuarial calculations approved by the Council’s Pension Board from time to time.

3.17.3. In the light of recent changes in general taxation legislation and particularly in respect of the annual and lifetime pension allowances, there is an increasing likelihood that in the medium term, a number of senior managers will choose to cease to be members of the Local Government Pension Scheme. In such cases, the Council would not make any compensatory payment to a senior manager to maintain the overall value of the individual’s remuneration package.

3.18. **Relationship between the remuneration of the Chief Executive and that of the overall workforce**

3.18.1. Section 38(2) of the Localism Act 2011 requires the Council to set out policies on the relationship between the remuneration of its chief officers and that of other staff. The Code of Recommended Practice for Local Authorities on Data Transparency defines the “pay multiple as the ratio between the highest paid salary and the median average salary of the whole of the authorities’ workforce”.

3.18.2. The report on Fair Pay in the Public Sector highlights that in general terms, the multiple indicating the relationship between the pay of the Chief Executive and the pay of the general workforce in a local authority is significantly lower than for organisations of similar size, turnover and complexity in the private sector. The report indicates that typically the pay of the Chief Executive of a London Borough is approximately eight times that of the median pay of all staff (chart 2A, page 33, Fair Pay in the Public Sector). In 2018/19, the gross pay of
the Chief Executive was 6.4 times the median pay for the whole of the Council’s non-schools workforce. The multiple for 2018/19 will be published in the annual accounts.

3.18.3. To ensure the Council continues to offer a competitive remuneration package to staff at all levels in the organisation, the Council periodically undertakes a benchmarking exercise to ensure that potential pay levels remain aligned with the median pay of other London Boroughs.

3.19. **Shared services**

Where the Council agrees to share the services of a senior manager with one or more other councils, then the remuneration and terms of conditions of employment will be determined by the primary employer with the secondary employer reimbursing the primary employer an agreed sum.

3.20. **Public Health Team**

On 1 April 2013, the NHS public health function was transferred to local councils. The transfer was actioned under a statutory transfer scheme and transferred staff have been protected on their NHS pay, pensions and conditions of service. At present, there is one member of staff on NHS terms and conditions. The terms of the transfer agreement protect councils from equal pay challenges until April 2015. However, from this date, councils will need to review the pay arrangements to ensure that any differentials are objectively justified. The numbers of public health staff on NHS conditions has steadily decreased since 1 April 2013 through natural wastage. It is planned to offer local government terms and conditions to all public health staff, as part of the restructuring of the Council which will be completed by 31 March 2020.